

BERKSHIRE LOCAL TRANSPORT BODY (BLTB)

REPORT TO: BLTB

DATE: 14 November 2019

CONTACT OFFICER: Josie Wragg, Chief Executive, Slough Borough Council, lead officer to BLTB

PART I

Item 8: Financial Approval 2.42 Wokingham: South Wokingham Distributor Road – Eastern Gateway

Purpose of Report

1. To consider giving financial approval to scheme 2.42 Wokingham: South Wokingham Distributor Road – Eastern Gateway.
2. This project is part of the South Wokingham Distributor Road. The Eastern Gateway scheme will comprise a single carriageway distributor road connecting Montague Park with Waterloo Road, including a new road bridge over the Waterloo rail line.
3. This scheme is funded via the Business Rates Retention Pilot (BRRP).

Recommendation

4. You are recommended to give scheme 2.42 Wokingham: South Wokingham Distributor Road – Eastern Gateway full financial approval in the sum of £5,000,000 in 2019/20 on the terms of the funding agreement set out at paragraph 11 step 5 below.

Other Implications

Financial

5. This report recommends that Wokingham Borough Council be authorised to draw down the capital sum £5,000,000 from the Local Transport Body funding for this scheme.
6. The funding agreement set out at paragraph 11 step 5 sets out the roles and responsibilities, reporting and auditing arrangements, timing and triggers for payments, contributions from other funders, consequences of delay, consequences of failure, claw back, and evaluation requirements at one and five years on.

Risk Management

7. The risk management arrangements already put in place by the Local Transport Body are as follows:
 - The [Assurance Framework](#)¹ has been drafted following DfT guidance and has been approved by the DfT for use in allocating capital funds for transport schemes
 - Hatch Regeneris have been appointed as Independent Assessors and have provided a full written report (see Appendix 1) on the full business case for the scheme

¹<http://www.thamesvalleyberkshire.co.uk/berkshire-strategic-transport-forum>

- The funding agreement set out at paragraph 11, step 5 makes clear that the financial risk associated with implementation of the scheme rests with the scheme promoter.

Human Rights Act and Other Legal Implications

8. The scheme promoter is a local authority and they have to act within the law. Wokingham Borough Council will provide legal support for the BLTB, should any questions arise.

Supporting Information

9. The scheme will be carried out for Wokingham Borough Council.
10. The full details of the scheme are available from the [Wokingham Borough Council website](#)². A summary of the key points is given below:

Task	Timescale
Procurement	Via the Council's Term Contractor
Contractor appointed	As above
Construction	November 2019
Open to public	November 2020

Activity	Funder	Cost (approx)
Major scheme funding	Berkshire Local Transport Body	£5.0m
Section 106 agreements	Developers etc	£15.159m
Total		£20.159m

11. The table below sets out the details of this scheme's compliance with steps 1-5 of paragraph 14 of [Assurance Framework](#)³.

Assurance Framework Check list	2.42 South Wokingham Distributor Road – Eastern Gateway			
Step 1: Development of Scheme proposal; initial sifting, scoring and prioritisation leading to award of Programme Entry Status. (See paragraphs 11-13)	The scheme was originally developed by Wokingham Borough Council in response to the growth pressures along this corridor, and in particular to developments at the former TRL site and Broadmoor. The SEP assessment process was used and the scheme was given 27.5 points and ranked 5 of 7 schemes submitted in BRRP.			
	Factor	Raw score	Weighting	Weighted score
	Strategy	3	1.5	4.5
	Deliverability	3	2.0	6.0
	Economic Impact	3	4.0	12.0
	TVB area coverage	2	1.5	3.0
	Environment	1	0.5	0.5
Social	3	0.5	1.5	

² <https://www.wokingham.gov.uk/roadworks-and-outdoor-maintenance/major-new-roads/south-wokingham-distributor-road/>

³ <http://www.thamesvalleyberkshire.co.uk/berkshire-strategic-transport-forum>

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	Total	27.5
<p>Step 2: Programme Entry: evolution of the scheme from outline proposal to full business case, external view on the business case, and independent assessment (See paragraphs 15 and 16)</p>	<p>Programme Entry status was given by the BLTB on 31 January 2019⁴. Progress reports were considered by the BLTB on 14 March 2019⁵ and 18 July 2019⁶.</p> <p>The Wokingham Borough website⁷ holds the latest details of the full business case, including the VfM statement certified by the senior responsible officer.</p> <p>Any comments or observations on the scheme received by either TVB LEP or Wokingham Borough Council have been fully considered during the development of the scheme.</p> <p>The report of the Independent Assessor is attached at Appendix 1. The Independent Assessor was asked to report as follows:</p> <ul style="list-style-type: none"> • Completeness – has the promoter prepared a complete Full Business Case submission, when judged against the prevailing advice from the DfT • Accuracy – has the promoter performed the relevant calculations and assessments accurately and without error • Relevance – has the Full Business Case considered all relevant matters, including use of appropriate forecasting models and planning assumptions, and has it included any irrelevant considerations such unduly-optimistic assumptions or out of date modelling data • Value for Money – does the scheme promoter’s Value for Money assessment comply with the prevailing DfT guidance • Evaluation arrangements – has the scheme promoter made provision for appropriate post-implementation evaluation of the scheme. • Remedies – where the independent assessment reveals a gap between the FBC supplied and the standard anticipated by the DfT guidance, then the advice for the LTB should include recommendations for remedial actions required – e.g., collection of further data, sensitivity tests on particular assumptions etc. 	
<p>Step 3: Conditional Approval</p>	<p>The Independent Assessor has recommended that in this case Full Financial Approval is appropriate.</p>	
<p>Step 4: Recommendation of Financial Approval</p> <ul style="list-style-type: none"> - High Value for Money - Support of the 	<p>The scheme has a Benefit- Cost Ratio (BCR) of 3.12:1</p> <p>DfT has set thresholds of 2.00 (High VfM) and 4.00 (Very High VfM) and schemes with BCRs above these thresholds can described as having High or Very High Value for Money.</p>	

⁴ <http://www.slough.gov.uk/moderngov/ieListDocuments.aspx?CId=601&MId=5951&Ver=4>

⁵ <http://www.slough.gov.uk/moderngov/ieListDocuments.aspx?CId=601&MId=5951&Ver=4>

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<http://www.slough.gov.uk/moderngov/documents/s56505/Item%20%20Appendix%20%20Composite%20Scheme%20reports%2010%20July%202019.pdf>

⁷ <https://www.wokingham.gov.uk/roadworks-and-outdoor-maintenance/major-new-roads/barkham-bridge/>

Assurance Framework Check list	2.42 South Wokingham Distributor Road – Eastern Gateway
Independent assessor	
<p>Step 5: Formal Agreement</p> <ul style="list-style-type: none"> - roles - responsibilities - implementation - reporting - auditing - timing and triggers for payments, - contributions from other funders, - consequences of delay, - consequences of failure, - claw back, - evaluation one and five years on 	<p>The capital grant of £5,000,000 is a maximum figure which cannot be increased, but may be reduced if savings are achieved during implementation. In the event that Wokingham Borough Council wishes to alter the profile of the grant payments, it must seek prior written permission from TVB LEP, having first raised the matter with the BLTB. The grant is made subject to the following:</p> <ol style="list-style-type: none"> 1. <u>Roles</u>: TVB LEP is a part funder of the scheme. Wokingham Borough Council is the scheme promoter, and is the relevant highway and planning authority. 2. <u>Responsibilities</u>: TVB LEP is responsible for allocating the capital finance in accordance with its Assurance Framework. Wokingham Borough Council is responsible for all aspects of the design, risk management, insurance, procurement, construction and implementation of the scheme, including its responsibilities as highway and planning authority, any other statutory duties, and any financial or other liabilities arising from the scheme. 3. <u>Implementation</u>: In addition to any reporting requirements within Wokingham Borough Council, the scheme promoter will use the proforma supplied by TVB LEP to make reports on progress of the implementation of the capital scheme to each meeting of the BLTB until the build is complete. In particular, Wokingham Borough Council will report on any change in the size, scope or specification of the scheme; and on any substantial savings against the scheme budget whether achieved by such changes to the size, scope or specification of the scheme, or through procurement, or through the efficient implementation of the scheme. 4. <u>Reporting</u>: The scheme promoter must provide accurate, timely, verified and quality assured quarterly monitoring and forecast data, which relate to defined output and outcome indicators agreed with TVB LEP. This scheme will not be required to participate in an evaluation as set out in the Growth Deal Monitoring and Evaluation Plan. 5. <u>Auditing</u>: Wokingham Borough Council will keep financial records such that the expenditure on the scheme is readily identifiable, and if and when BEIS, DfT or other government department or the accountable body for TVB LEP requests access to financial or other records for the purposes of an audit of the accounts, Wokingham Borough Council will co-operate fully. 6. <u>Timing and Triggers for payments</u>: See the Claim Proforma at Appendix 1 – available on request.

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	<p>7. <u>Contributions from Other Funders</u>: there will be £15,159,263 of s.106 contributions secured by Wokingham Borough Council (£29,000 in 2017/18; £1,509,999 in 2018/19; £2,866,665 in 2019/20; £9,753,599 in 2020/21; and £1,000,000 in 2021/22. In the event that the scheme experiences or it is anticipated that the scheme will experience a shortfall in these contributions, Wokingham Borough Council will be required to notify TVB LEP of these developments. The provisions of clauses 8, Consequences of Delay; 9, Consequences of Change to the Design or Specification of the Scheme; or 10, Consequences of Failure will then be applied.</p> <p>8. <u>Consequences of Delay</u>: In the event that the scheme experiences minor delays to its overall Business Case programme (no more than 10 weeks), Wokingham Borough Council will report these delays and the reasons for them, and the proposed remedial action to the next available meeting of the BLTB. In the event that the scheme experiences major delays to its overall Business Case programme (11 weeks or longer) Wokingham Borough Council will be required to seek permission from TVB LEP to reschedule any payments that are due, or may be delayed in falling due because of the delay to the overall Business Case programme.</p> <p>9. <u>Consequences of Change to the Design or Specification of the Scheme</u>: In the event that Wokingham Borough Council wishes to change the design or specification of the scheme such the scheme delivered will vary in any material aspect from the description given in the overall business case, Wokingham Borough Council will be required to seek prior written consent from TVB LEP. Failing this permission, no further monies will be paid to Wokingham Borough Council after the change becomes apparent to TVB LEP. In addition, consideration will be given to recovering any monies paid to Wokingham Borough Council in respect of this scheme.</p> <p>10. <u>Consequences of Failure</u>: As soon as it becomes apparent to Wokingham Borough Council that it will not be possible to deliver the scheme, written notice shall be given to the accountable body for TVB LEP. No further monies will be paid to Wokingham Borough Council after this point. In addition, consideration will be given to recovering any monies paid to Wokingham Borough Council in respect of this scheme.</p> <p>11. <u>Claw back</u>: If the overall scheme achieves savings against budget, these savings will be shared by TVB LEP and the other funders noted above in proportion to the amounts set out in the Financial Profile. The accountable body for TVB LEP reserves the right to claw back any amounts of grant that have been spent on purposes other than the scheme as approved and any</p>

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	<p>repayments due as a consequence of changes to the design or specification of the scheme or scheme failure.</p> <p>12. <u>Evaluation One and Five Years On:</u> Wokingham Borough Council will produce scheme evaluations One and Five years after practical completion that comply with DfT guidance.</p> <p>13. <u>Other Conditions of Funds:</u> Wokingham Borough Council will acknowledge the financial contribution made to this scheme through Business Rates Retention Pilot funds. It will also give due regard to the Equality Act 2010 - Public Sector and with the Public Services (Social Value Act) 2012, particularly through the employment of apprentices across the scheme supply chain.</p>

Conclusion

12. It is the conclusion of the Independent Assessor that there is sufficient evidence presented to support the overall case for investment in the scheme. It has good strategic alignment and will mitigate the necessary closure of the Waterloo Road level crossing. In addition, the scheme will directly ‘unlock’ the delivery of 630 homes within the South Wokingham SDL, whilst subsequently facilitating the wider development. The overall adjusted forecast of monetised costs and benefits indicates the scheme will deliver high value for money. The scheme is at an advanced stage of development, with limited risks for deliverability. On this basis, we recommend the scheme for approval.

Background Papers

13. The LTB and SEP scoring exercise papers are available on request

